

VIRTUAL

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 London Borough of Hillingdon,
 Phase II, Civic Centre, High Street, Uxbridge, UB8 1UW

Agenda

- 1 Apologies for Absence and to report the presence of any substitute Members
- 2 Declarations of Interest in Matters coming before this meeting
- 3 To receive the minutes of the meeting held on 18 March 2021 1 - 2
- 4 Exclusion of Press and Public

To confirm that the items of business marked Part I will be considered in public and that the items marked Part II will be considered in private.

- 5 Follow-up: Matters for clarification from the last meeting 3 - 4

To receive the responses on any information requests or clarifications on matters from the previous Cabinet meeting and associated reports.

- 6 Consideration of Executive Decisions Taken and any Call-Ins 5 - 10

To undertake the statutory scrutiny role of executive decision-making by the London Borough of Hillingdon, and in particular to review decisions made by the Cabinet prior to this meeting. Members should consider any other decision taken by a Cabinet Member(s) or key decision taken by an Officer published in the five working days before this meeting.

Minutes

EXECUTIVE SCRUTINY COMMITTEE

18 March 2021

Meeting held virtually, live on the Council's
YouTube channel: Hillingdon London



	<p>Committee Members Present: Keith Burrows (Chairman), Wayne Bridges (Vice-Chairman), Simon Arnold, Philip Corthorne, Kerri Prince, Nick Denys, Tony Little (Representative Member for Education Issues) and Stuart Mathers (In place of Peter Curling)</p> <p>LBH Officers Present: Mark Braddock (Democratic Services)</p>
59.	<p>APOLOGIES FOR ABSENCE AND TO REPORT THE PRESENCE OF ANY SUBSTITUTE MEMBERS (<i>Agenda Item 1</i>)</p> <p>Apologies were received from Councillor Peter Curling who was substituted by Councillor Stuart Mathers. Apologies were also received from Councillor Peter Money.</p>
60.	<p>DECLARATIONS OF INTEREST IN MATTERS COMING BEFORE THIS MEETING (<i>Agenda Item 2</i>)</p> <p>No interests were declared in matters before the meeting.</p>
61.	<p>TO RECEIVE THE MINUTES OF THE MEETING HELD ON 18 FEBRUARY 2021 (<i>Agenda Item 3</i>)</p> <p>The minutes of the meeting held on 18 February 2021 were agreed as a correct record.</p>
62.	<p>EXCLUSION OF PRESS AND PUBLIC (<i>Agenda Item 4</i>)</p> <p>Items to be considered in public and those in private were confirmed.</p>
63.	<p>FOLLOW-UP: MATTERS FOR CLARIFICATION FROM THE LAST MEETING (<i>Agenda Item 5</i>)</p> <p>The report was noted.</p>
64.	<p>CONSIDERATION OF EXECUTIVE DECISIONS TAKEN AND ANY CALL-INS (<i>Agenda Item 6</i>)</p> <p>Members of the Committee attended the virtual Cabinet meeting held prior so that they could review the Cabinet reports and decisions made.</p> <p>In respect of Cabinet's decisions to issue the draft Climate Change Action Plan for consultation, Councillor Stuart Mathers moved to call-in these decisions with the rationale being a lack of detail on what the consultation process would look like, no mention of carbon reduction plans in the Council's housing stock along with little information about how this would apply to contracted services. Thereby, arguing that</p>

the Plan contained insufficient information for Cabinet to make an informed decision.

Other Members commented that the draft Action Plan approved by Cabinet was high-level and strategic in nature, that its status was draft and there would therefore be the opportunity to shape the Plan via the public consultation process, which would include Policy Overview Committees and Councillors. It was also considered that the specific points raised by Councillor Mathers could be reviewed as part of this process. However, it was agreed by the Committee to seek out further details on the proposed consultation.

The motion to call-in the decision having been proposed by Councillor Mathers, was seconded by Councillor Kerri Prince. Being put to the vote, the motion was lost.

RESOLVED: That Cabinet’s decisions on the Climate Change Action Plan be not called-in.

On the budget monitoring report, following a query from Mr Little, Members agreed to request information from officers on any guidance that was issued to manage the high needs deficit in the Schools Budget following the rejection of the Council’s disapplication request by the DfE.

RESOLVED: – That the remaining decisions made by the Cabinet at their meeting on 18 March 2021 be endorsed and that no call-in be made.

The meeting, which commenced at 7.20 pm, closed at 7.42 pm.

The public part of this virtual meeting was broadcast live on the [Council’s YouTube channel here](#) under The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) (Regulations) 2020. These are the official minutes of the above meeting. For more information please contact Mark Braddock - Statutory Scrutiny Officer. Circulation of these minutes is to Councillors, Officers and the Public via the Council website.

FOLLOW-UP: MATTERS FOR CLARIFICATION FROM THE LAST MEETING

Contact: Mark Braddock
Statutory Scrutiny Officer
Telephone: 01895 250470

REASON FOR REPORT

To follow-up any clarifications and information requests agreed by the Committee undertaking their role scrutinising the decisions and reports from the last Cabinet meeting. These matters are for noting only and not for call-in. If a particular Member wishes for further clarification on the information provided below, this will be for the Committee to determine.

OPTIONS OPEN TO THE COMMITTEE

That the Committee note the information provided.

CLIMATE CHANGE ACTION PLAN – Cabinet 18 March 2021

The Committee agreed to seek out further details on the proposed consultation.

Note: the consultation is now live.

Officer response:

Officers advise that this consultation will be far-reaching in terms of stakeholders. Primarily it will be a consultation via an online survey which is live now for general views. However, known stakeholders are also being contacted using the comprehensive contacts database held by community engagement for greater targeting and relate to the different sectors mentioned in the Cabinet report.

The consultation and survey is published on the Council website with a dedicated webpage and a number of social media postings are being used to keep awareness high. Corporate Communications have also advised they will also include an item in the May edition of Hillingdon People which is delivered to every household. More targeted webinar and consultation events are to reach residents associations across the Borough - dates TBC.

Additionally, direct emails will be sent to key organisations and plans are afoot to undertake specific engagement with schools and young people. Furthermore, the Corporate Services, Commerce and Communities Policy Overview Committee considered the draft Action Plan at its meeting on 6 April. Councillors are welcome to also submit their views via the online consultation. Officers advise the clear intent is to hear as many views as possible on this subject and use them to shape the July Cabinet report.

Link here: [Climate change consultation - Hillingdon Council](#)

BUDGET MONITORING REPORT – MONTH 10 – Cabinet 18 March 2021

The Committee agreed to request information from officers on any guidance that was issued to manage the high needs deficit in the Schools Budget following the rejection of the Council's disapplication request by the DfE.

Officer response:

Following the disapplication decision, officers have met with the representatives from the DfE to discuss the DSG deficit. We have been asked to produce a recovery plan identifying how a balanced in-year DSG can be set in the next 5 years. It should also be noted that several other local authorities with significant deficits have recently signed up to agreements where the cumulative DSG deficit is written off if they can demonstrate that the DSG will be in an in-year balanced position in future years.

CONSIDERATION OF EXECUTIVE DECISIONS TAKEN & CALL-IN

Contact: Mark Braddock
Statutory Scrutiny Officer
Telephone: 01895 250470

REASON FOR REPORT

To provide information to Committee Members on their statutory scrutiny responsibilities and their power to call in decisions made by Cabinet and recent key decisions by Cabinet Members and Officers.

OPTIONS OPEN TO THE COMMITTEE

First meeting (directly after Cabinet)

That the Committee either:

1. Review the decisions taken and agree no call-in be made;
2. Consider the potential for any call-in, by requesting further information, which will be provided by midday the following Monday. At this point, a majority of the Committee (informally) would decide whether to call-in to a second meeting.
3. Resolve at the meeting, through a majority, to formally call-in a decision with relevant reasons and agree to hold a second meeting to hear the matter to determine whether it be referred back to the decision-maker.

Second meeting (if required)

If Members agree to Call-In an item, another formal meeting of the Committee will take place on the Tuesday (or the Thursday at the latest) of the following week after Cabinet, where relevant officers and the relevant Cabinet Member, if appropriate, will be invited to discuss the called-in item.

The options open to the Committee when considering a Called In decision is to:

- i. Refer it back to the Cabinet or Cabinet Member (whoever made the decision) for reconsideration, setting out in writing the nature of the Committee's concerns, or;
- ii. Refer the matter to full Council, but only in the circumstances set out in the rules of procedure (i.e. if it is contrary to the Council's policy framework or budget, or if it was a "key decision" that was not dealt with as such by the Cabinet or Cabinet Member), or;
- iii. Decide not to refer back the decision based on the information or assurances received. If the Committee wishes, it may give advice or feedback to the decision-maker and/or officers instead.

INFORMATION

Criteria and process for deciding a call-in

1. Advisory criteria agreed by the Committee for deciding whether or not to call in a decision are attached in Annex 1. If a decision is called in, the criteria will be referred to in the call-in notification, to give reasons for the Committee's decision.
2. The advisory criteria may be amended at any time, if the Committee feels they do not adequately reflect the range of reasons for calling in decisions.
3. Additionally, technical criteria is given on what can and cannot be called-in as per the Council's Constitution and also national guidance and regulations.
4. On areas where Members request further information or clarification prior to any potential call-in, officers will be asked to provide a response to the Committee queries by **midday on Monday 26 April 2021**.
5. These responses will be sent to Members of this Committee by email, and based on this information, Members will be asked to email or telephone Democratic Services on whether they are content with the information supplied or whether they recommend the calling –in of the particular item. The majority of the Committee Members will have to agree to the call-in request for it to proceed. The Chairman will then advise the Head of Democratic Services.
6. The full procedure is set out in Part E – Policy Overview, Scrutiny & Select Committee Procedure Rules in the Council's Constitution.

Calling in Cabinet decisions

7. All Members of this Committee are on the electronic and hard copy mailing list to receive copies of the Cabinet meeting agendas and decisions in order to scrutinise the decisions made. The Committee may only call in the specific formal resolutions made by the Cabinet, i.e. the recommendations in the report (or tabled or amended subsequently) that were agreed at the meeting. Any resolutions by the Cabinet "to note" or "to receive" or similar cannot be called in, as there is no technical decision taken. Cabinet resolutions on policy and budget framework documents that are referred direct to full Council cannot be called in. More detail is provided in Annex 2.

Education decisions

8. Co-opted representative Members for Education may only sit on the Committee and speak and vote on education (or part education items where a resolution made specifically relates to education). On any other business, such co-opted members are welcome to remain in the room as an observer during Part 1 items / discussion only. For the benefit of the co-opted member, the agenda may be adjusted to allow education items first.

Call-in of Cabinet Member and Officer decisions

9. The Forward Plan, as far as possible, lists planned Cabinet Members' decisions and may be used to guide scrutiny of Cabinet Members' decisions. All Members of this Committee also receive an e-mail copy of all requests for Cabinet Members' decisions. All Councillors receive e-mail copies of Cabinet Members' decisions when made, which may be published at any time. Call-in on these decisions can only take place within 5 working days of the decision being published and only if they are deemed "key decisions" as outlined in Annex 2.
10. The Committee may also call-in any key decisions taken by officers (where they have been previously delegated to officers by Cabinet) and will be notified of such decisions. However, such decision-making by officers is extremely rare and key decisions are usually taken by Cabinet or Cabinet Members.
11. To call-in Cabinet Member and Delegated Officer Key Decisions, this requires the agreement of the Chairman of the Committee and lead representative of the other party within 5 working days of the decision being published by Democratic Services on the formal decision notice. These Members shall inform the Head of Democratic Services of the reasons for the call-in. The Executive Scrutiny Committee will meet within 5 days of the Head of Democratic Services being notified to consider the decision.
12. The Committee is advised that day-to-day administrative executive decisions by officers are excluded from the scrutiny call-in powers of the Committee. There is no central record of such decisions, but officers should act in accordance with their relevant Departmental Scheme of Delegations, which is published.

APPENDICIES AND BACKGROUND PAPERS

Annex 1 - Criteria for call-in as agreed at the first meeting of the Committee in 2006, with supplementary technical notes.

Members should bring their copies of the Cabinet agenda and decisions and the Forward Plan to the meeting.

Criteria for call-in agreed by the Executive Scrutiny Committee

Mandatory

- a. A majority of the Committee agrees to call-in the decision (this is required by the Constitution)

Advisory

- b. The expenditure or savings resulting from the decision are £25,000 or greater (to stop trivial call-ins)

and one or more of the following:

- c. The recommendations that lead to the decision do not adequately reflect the evidence contained in the report.
- d. There is evidence that does not appear to have been considered in reaching the decision.
- e. There is a high level of public interest or concern, perhaps evidenced by many complaints or a petition to Councillors.
- f. The decision appears to be contrary to an Auditor's or an Inspector's recommendation.
- g. Cabinet has not accepted a recommendation from a Policy Overview or Select Committee.

Supplementary Technical Notes from Democratic Services

What decisions can be called-in?

1. Cabinet decisions (key and non-key decisions)
2. Cabinet Member decisions (key and non-key decisions)*
3. Officer decisions (key decisions only, i.e. when delegated by Cabinet)

**The law only requires key decisions can be called-in by Cabinet Members, however, Hillingdon's Constitution extends this to non-key decisions, for increased accountability.*

If a decision above is considered contrary to any strategic policy or the approved budget (that are part of the Council's policy and budget framework) - or if it was a "key decision" that was not dealt with as such by the Cabinet or Cabinet Member, then the Committee may consider referral of the matter to full Council instead.

Decisions that cannot be called in include:

- Any decision relating to a non-executive (Cabinet) function, e.g. licensing or planning decision;
- Non-key decisions delegated by Cabinet to Council officers (e.g. operational, i.e. to implement the Cabinet's decision);
- Decisions taken under urgency or special urgency provisions (where the Chairman of the Committee has already waived the scrutiny call-in period);
- A decision that has already been the subject of a call-in during the previous 6 months;
- Any decision that is required to be taken by the full Council (e.g. Annual Budget, Policy Framework documents, or reports to Cabinet making recommendations to full Council);
- Decisions that are not technically decisions, i.e. "to note" or "to receive";
- Previously taken decisions by Cabinet Members that are later 'ratified' by Cabinet.

KEY DECISIONS DEFINITION (Article 7, Council Constitution)

1. Developing proposals that require the Council to amend its policy framework.
2. Decisions resulting in cost/savings outside of existing budget that exceed the following thresholds:-
 - 10% of the annual revenue budget for a service or any proposals in excess of £500,000.
 - variations to capital schemes on programmes in excess of £250,000 in any one year.
3. Decisions which have a significant impact on two or more wards as defined below:-

- where the outcome will have a significant impact on the well-being of the community or the quality of service provided to a significant number of people living or working in an area.
- Where 'Communities of Interest' as well as geographic areas are affected significantly, e.g. young people by the closure of a youth centre.